HOUSE OF REPRESENTATIVES

H. No. 7507

BY REPRESENTATIVES SY-ALVARADO, BAUTISTA, ALVAREZ (F.), SALCEDA, GARIN (S.), GARBIN, MACEDA, COLLANTES, VIOLAGO, CRISOGONO, BAGATSING, FARIÑAS (R.C.), ALBANO, SIAO, VARGAS ALFONSO, BARONDA, PADIÑANO, VALERIANO, SAVELLANO, TEJADA, LACSON-NOEL, ESTRELLA, ALONTE, HERNANDEZ, VARGAS, ARAGONES, TAN (A.S.), BOLILIA, DY (F.M.C.), MARTINEZ, NOGRALES (J.J.), ABU, GONZALES (A.), PIMENTEL, SANTOS-RECTO, CASTELO, DY (I.P.), FERRER (L.), ABUEG-ZALDIVAR, SUANING (E.), SINGSON-MEEHAN, DE VENECIA, HAENSCO, DELOSO-MONTALBA, NUNEZ-MALANYON, ARENAS, FUENTEBELLA, ESCUDERO, GO (M.), DAGOOC, ONG (R.), SUNTAY, PADRIÑOS, SUANING (H.), GATCHALIAN, SALÓ, TAMBUNTING, VILA, NIETO, PINEDA, REMULLA, ACOSTA, ABANTE, TIANGO, REVILLA, VILLANUEVA (E.), RIVERA, DY (F.), MARCOLETA, JIMENEZ, CHIPECO AND HOFER, PER COMMITTEE REPORT NO. 438

AN ACT

GRANTING SAN MIGUEL AEROCITY INC. A FRANCHISE TO CONSTRUCT, DEVELOP, ESTABLISH, OPERATE, AND MAINTAIN A DOMESTIC AND INTERNATIONAL AIRPORT IN THE MUNICIPALITY OF BULAKAN, PROVINCE OF BULACAN, AND TO CONSTRUCT, DEVELOP, ESTABLISH, OPERATE, AND MAINTAIN AN ADJACENT AIRPORT CITY

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. – Subject to the provisions of the Constitution and applicable laws, rules and regulations, there is hereby granted to San Miguel Aerocity Inc., hereinafter referred to as the grantee, its successor or assignees, a franchise to construct, develop, establish, operate, and maintain for commercial purposes and in the public interest, a domestic and international airport,
hereinafter referred to as the airport, in Barangays Talipot and Bambang in the
Municipality of Bulakan, Province of Bulacan.

The grantee shall likewise have the right to construct, acquire, lease, operate
or manage such properties which are as convenient or essential to efficiently carry
out objectives of this Act, such as toll roads, railroads, mass transport systems,
hotels, warehouses, hangars, aircraft service stations and other facilities, as well as
to develop the areas adjacent to the airport into one integral and comprehensive
development, hereinafter collectively referred to as the Airport City.

SEC. 2. Manner of Operation of Airport Facilities. — All airport properties
and facilities owned, maintained, operated, or managed by the grantee, its
successors or assignees, shall be operated and maintained at all times in the best,
cautious, and diligent manner and in accordance with the standards, practices and
procedures required by the Manual of Standards-Aerodromes. It shall also be the
duty of the grantee, its successors or assignees, whenever required to do so by the
Department of Transportation (DOTr) or its legal successor, or the Civil Aviation
Authority of the Philippines (CAAP), or any other authorized government agency, to
modify, improve, and change such properties and facilities or systems in such a
manner and to such extent as the progress in science and technological
improvements in the airport or air transport service industry may render reasonable
and proper.

SEC. 3. Authority of the Civil Aviation Authority of the Philippines. — The
grantee shall secure from the CAAP such appropriate certification, permit or license
for the construction, installation and operation of the airport. In issuing the
certificate, the CAAP shall have the power to impose such conditions relative to the
construction, operation, and maintenance of the airport in compliance with
international standards. The CAAP shall have the authority to regulate the
construction and operation of the airport. The CAAP, however, shall not
unreasonably withhold or delay the grant of any such authority, permit or license.

SEC. 4. Responsibility to the Public. — The grantee shall conform to the
ethics of honest enterprise and not use the airport for subversive and reasonable
acts.

The grantee shall operate and maintain the Airport City in a satisfactory
manner at all times, and as far as economical and practicable, modify, improve, or
change such systems and equipment used therein to keep abreast with the
advances in science and technology.

SECTION 5. Rates for Services. - The charges and rates for the use of the
airport shall be subject to the approval of the CAAP.

SECTION 6. Airport City and Related Businesses. — In order to encourage,
promote and accelerate the sound and balanced industrial, economic and social
development of the areas adjacent to the airport and attract investments therein, the
grantee is hereby authorized and allowed to construct, acquire, own, lease, operate,
develop or manage the Airport City, and conduct other businesses related to the
airport. In addition to the rights granted unto it under Section 1 of this Act, the
grantee shall have the right to lease, sublease or assign interests in, and to collect
and receive any and all income from toll roads, railroads, and mass transport
systems connecting to the airport, advertising, car park, installation of cables,
telephone lines, fiber optics or water mains, water lines, and other business or
commercial ventures or activities over all areas and aspects of the airport and the
Airport City.

SEC. 7. Right of the Government. – A special right is hereby reserved to the
President of the Philippines, in times of war, rebellion, public peril, calamity,
emergency, disaster, or disturbance of peace and order, to temporarily take over and
operate the airport; to temporarily suspend the operation of the airport in the interest
of public safety, security and public welfare; or to authorize the temporary use and
operation thereof by any agency of the government, upon due compensation to the
grantee, for the use of the airport during the period when these shall be so operated.

SEC. 8 Term of Franchise. – This franchise shall be in effect for a period of
fifty (50) years from the effectivity of this Act, inclusive of the ten (10)-year maximum
period for the design, planning and construction of the airport and the Airport City
(the “Ten-Year Construction Period”), unless sooner revoked or cancelled. This
franchise shall be deemed ipso facto revoked in the event the grantee fails to comply
with any of the following conditions:

a. Commence construction within one (1) year from the effectivity of this
Act;
b. Commence operations within one (1) year from the approval of the
operating permit from the CAAP;
c. Commence operations within twelve (12) years from the effectivity of
this Act; and

d. Operate continuously for two (2) years.

At the expiration of this franchise, the grantee shall turn-over the ownership of
the airport to the government agency or local government unit concerned.

SEC. 9. Acceptance and Compliance. – Acceptance of this franchise shall
be given in writing to the Congress of the Philippines, through the Committee on
Legislative Franchises of the House of Representatives and the Committee on Public
Services of the Senate, within sixty (60) days from the effectivity of this Act. Upon
giving such acceptance, the grantee shall exercise the privileges granted under this
Act. Non-acceptance shall render this franchise void.

SEC. 10. Bond. – The grantee shall file a bond with the CAAP in the amount
that it shall determine to guarantee the compliance with and fulfillment of the
conditions under which this franchise is granted. If, after three (3) years from the
date of the approval of its permit by the CAAP, the grantee shall have fulfilled the
conditions, the bond shall be cancelled by the CAAP. Otherwise, the bond shall be
forfeited in favor of the government and the franchise ipso facto revoked.
SEC. 11. Gross Receipts. - The grantee, its successors or assignees, shall keep a separate account of the gross receipts of the business transacted by it and shall furnish the Commission on Audit (COA) and the Bureau of the Treasury a copy of such account not later than the thirty-first (31st) day of January of each year for the preceding twelve (12) months.

SEC. 12. Books and Accounts. – The books and accounts of the grantee, its successors or assignees, shall always be open to the inspection of the COA and its duly authorized representatives. It shall be the duty of the grantee to submit to the COA two (2) copies of the quarterly reports on the gross receipts, the net profits and the general condition of the business.

SEC. 13. Warranty in Favor of the National and Local Governments. – The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, accounts, demands, or actions arising out of accidents or injuries, whether to property or to persons, caused by the construction or operation of the airport.

SEC. 14. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of Franchise. – The grantee shall not sell, lease, transfer, grant the usufruct of, nor assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation or other commercial or legal entity, nor merge with any other corporation or entity, nor the controlling interest of the grantee be transferred, simultaneously or contemporaneously, to any person, firm, company, corporation, or entity without the prior approval of the Congress of the Philippines. Congress shall be informed of any sale, lease, transfer, grant of usufruct, or assignment of franchise or the rights and privileges acquired thereunder, or of the merger or transfer of the controlling interest of the grantee, within sixty (60) days after the completion of said transaction. Failure to report to Congress such change of ownership shall render the franchise ipso facto revoked. Any person or entity to which this franchise is sold, transferred or assigned shall be subject to the same conditions, terms, restrictions, and limitations of this Act: Provided, That the limitations set forth in this Section shall not apply to: (a) any transfer or issuance of shares of stock in the implementation of the requirement for the dispersal of the grantee’s ownership pursuant to Section 18 of this Act; (b) any transfer or sale of shares of stock to a foreign or local investor or investors; (c) any issuance of shares to any foreign or local investors pursuant to or in connection with any increase in the grantee’s authorized capital stock which shall result in the dilution of the stockholdings of the grantee’s then existing stockholders; and (d) any combination thereof where such transfer, sale or issuance is effected in order to enable the grantee to raise the necessary capital or financing for the provision of any of the services authorized by this Act and/or to carry out any of the purposes for which the grantee has been incorporated or organized: Provided, finally, That any such transfer, sale or issuance is in accordance with any applicable constitutional limitations.

SEC. 15. Right of Way. – The grantee, in accordance with existing laws and local ordinances, shall have the power to acquire either by purchase, negotiation, expropriation or condemnation proceedings, any private lands within or adjacent to the premises of the airport for the following purposes: (1) acquisition and
consolidation of lands for the development of the airport and the Airport City; and (2)
acquisition of right of way to the airport and the Airport City.

SEC. 16. Tax Exemptions. — During the ten-year construction period, the
grantee shall be exempt from any and all direct and indirect taxes and fees of any
kind, nature or description, which emanate exclusively from the construction,
development, establishment, and operation of the airport and Airport City, including
income taxes, value-added taxes, percentage taxes, excise taxes, documentary
stamp taxes, customs duties and tariffs, taxes on real estate, buildings and personal
property, business taxes, franchise taxes, and supervision fees, levied, established
or collected, or may be levied, established or collected, by any city, municipal,
provincial or national authority.

After the ten-year construction period and during the remaining term of this
franchise, the grantee shall be exempt from income taxes and taxes on real estate,
buildings and personal property, levied, established or collected, or may be levied,
established or collected, by any city, municipal, provincial or national authority.
However, such exemption from income taxes and taxes on real estate, buildings and
personal property shall expire as soon as it is determined by a competent authority
that the grantee has fully recovered its investment cost on the airport and on the
Airport City, whereupon the grantee shall be subjected to all taxes under the National
Internal Revenue Code of 1997, as amended, and the Customs Modernization and
Tariff Act.

SEC. 17. Revenue Sharing with the Government. — During the term of this
franchise and after a competent authority has determined that the grantee has fully
recovered its investment cost, the grantee shall be entitled to generate income from
the Airport City equivalent to a project internal Rate of Return (IRR) of twelve percent
(12%) per annum. Any amount in excess of the twelve percent (12%) IRR of the
Airport City shall be remitted to the National Government.

The IRR of the Airport City shall be reckoned and calculated within three (3)
months after the competent authority determined that the grantee has fully recovered
its investment cost. The grantee shall remit the share of the National Government
immediately after the IRR of the Airport City has been determined.

SEC. 18. Dispersal of Ownership. — In accordance with the constitutional
provision to encourage public participation in public utilities, the grantee shall offer to
Filipino citizens at least thirty percent (30%) or a higher percentage that may
hereafter be provided by law of its outstanding capital stock in any securities
exchange in the Philippines within five (5) years from the determination of competent
authority that the grantee or its assignee has fully recovered its Investment Cost:
Provided; That in cases where public offer of shares is not applicable, other methods
of encouraging public participation by citizens and corporations operating public
utilities must be implemented. Noncompliance therewith shall render the franchise *ipso facto* revoked.

**SEC. 19. Reportorial Requirement.** — The grantee shall submit an annual report to the Congress of the Philippines through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on its compliance with the terms and conditions of the franchise and on its operations on or before April 30 of every year during the term of its franchise. The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the CAAP.

**SEC. 20. Penalty Clause.** — Failure of the grantee to submit the requisite annual report to Congress shall be penalized by a fine of One million pesos (P1,000,000.00) per working day of noncompliance. The fine shall be collected by the CAAP from the delinquent franchise grantee separate from the reportorial penalties imposed by the CAAP and the same shall be remitted to the Bureau of the Treasury.

**SEC. 21. Equality Clause.** — Any advantage, favor, privilege, exemption, or immunity granted under existing franchises, or which may hereafter be granted, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: *Provided,* That the foregoing shall neither apply to nor affect the provisions of the franchise concerning territorial coverage, the term, or the type of service authorized by the franchise.

**SEC. 22. Repealability and Non-exclusivity Clause.** — This franchise shall be subject to amendment, alteration, or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

**SEC. 23. Separability Clause.** — If any of the sections or provisions of this Act is held invalid, all other provisions not affected thereby shall remain valid.

**SEC. 24. Repealing Clause.** —All laws, decrees, orders, resolutions, instructions, rules and regulations, and other issuances or parts thereof which are inconsistent with the provisions of this Act are hereby repealed, amended, or modified accordingly.

**SEC. 25. Effectivity.** — This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.

Approved,