COMMITTEE REPORT NO. 1216

Submitted by the Committees on Legislative Franchises and Ways and Means on September 13, 2021

Re: House Bill No. 10199

Recommending its approval in substitution of House Bills Numbered 9834 and 7096


Mr. Speaker:

The Committees on Legislative Franchises and Ways and Means to which were referred House Bill No. 9834, authored by Reps. Joey Sarte Salceda, Sharon S. Garin, and Conrado M. Estrella III entitled:

“AN ACT GRANTING LUCKY 8 STAR QUEST INC. A FRANCHISE TO OPERATE OFFSITE BETTING ACTIVITIES ON DULY-LICENSED COCKFIGHTING, DERBIES, AND OTHER SIMILAR ACTIVITIES THROUGH ON-LINE OR OTHER MODERN MEANS, ANYWHERE IN THE PHILIPPINES”; and

House Bill No. 7096, authored by Rep. Luis Raymund "LRay" F. Villafuerte, Jr. entitled:

“AN ACT GRANTING LUCKY 8 STAR QUEST INC., A FRANCHISE TO BROADCAST LIVE AND DATA STREAMED COCKFIGHTING ACTIVITIES AND DERBIES, THROUGH ON-LINE OR OTHER SIMILAR MODERN MEANS, ANYWHERE IN THE PHILIPPINES”

have considered the same and recommend that the attached House Bill No. 10199 entitled:

“AN ACT GRANTING LUCKY 8 STAR QUEST INC. A FRANCHISE TO OPERATE ANYWHERE IN THE PHILIPPINES OFFSITE BETTING ACTIVITIES ON DULY-LICENSED COCKFIGHTING, DERBIES, AND SIMILAR ACTIVITIES THROUGH ONLINE OR OTHER MODERN MEANS”

Respectfully submitted:

JOEY SARTE SALCEDA
Chairperson
Committee on Ways and Means

FRANZ E. ÁLVAREZ
Chairperson
Committee on Legislative Franchises

THE HONORABLE SPEAKER
HOUSE OF REPRESENTATIVES
QUEZON CITY
Introducing the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. – Subject to the provisions of the Constitution and the applicable laws, rules, and regulations, there is hereby granted to Lucky 8 Star Quest Inc., hereunder referred to as the Grantee, its successors or assignees, a franchise to operate offsite betting activities on duly-licensed cockfighting, derbies, and similar or derivative activities.

In the exercise of the franchise, the Grantee shall also be allowed to broadcast online and through other modern means live and data streamed cockfighting activities and derbies anywhere in the Philippines, and to construct, establish, operate, and maintain on-cockpit and off-cockpit betting stations for the taking of wagers on the result of the duly-licensed activities, either directly or by means of any mechanical, electrical and/or computerized totalizator, subject to the approval of the local government of the city or municipality where the off-cockpit betting
stations shall be established; and to do and carry out all such acts, deeds and things as may be
necessary for the effective conduct of business under this franchise.

SEC. 2. Authority of the Philippine Amusement and Gaming Corporation. – Unless
otherwise provided by law, the Philippine Amusement and Gaming Corporation (PAGCOR) shall
exercise supervision and regulation over the operation and conduct of offsite betting on locally
authorized and remotely broadcast cockfighting matches in order to promote and maintain,
orderly, honest and fair conduct of activities, provide protection to the betting public and
patrons, and ensure that offsite betting on locally authorized and remotely broadcast
cockfighting matches and similar activities as authorized under this franchise shall remain a stable
base for revenue generation.

The PAGCOR shall also require the periodic review of the Grantee’s operations by an
accredited international gaming auditor to ensure that the Grantee’s practices are consistent
with international gaming standards and best practices.

The PAGCOR shall likewise work with the Grantee to promote responsible gaming. The
PAGCOR shall take such measures as requiring a conspicuously displayed reminder on all
broadcasted events and offsite betting stations encouraging patrons to bet responsibly and
reiterating the restriction against betting for individuals below 21 years of age.

The PAGCOR shall issue guidelines as to the fairness and effectiveness of cockfights,
derbies, and other activities authorized under this franchise.

SEC. 3. Permits with the Local Government Units and the Games and Amusements
Board. – The Grantee shall secure from the local government units and such other relevant
government agencies the necessary licenses and other permits for the construction,
establishment, operation, and maintenance of its on-cockpit and off-cockpit betting stations.

The cockfighting activities shall be subject to the approval of and under the supervision
and regulation of the concerned local government units in the case of local cockfights pursuant
to Section 447 (3)(v) and Section 458 (3)(v) of the Local Government Code, and by the Games and
Amusements Board (GAB) in the case of international derbies pursuant to Section 2 (b) of
Presidential Decree No. 1802 or the Law Creating the Philippine Gamefowl Commission. These
agencies shall enforce all the laws, rules and regulations governing cockfighting events:

Provided, That the process for such permits and licenses shall be subject to the provisions
of Republic Act No. 9485 or the Anti-Red Tape Act of 2007, as amended by the Republic Act No.
11032, otherwise known as the Ease of Doing Business and Efficient Government Service Delivery
Act of 2018.

SEC. 4. Monitoring and Supervision of Certain Activities. – The GAB shall ensure that the
latency of livestreams conducted by the Grantee does not unduly disadvantage any member of
the betting public. The GAB shall also issue rules and regulations to prevent game-fixing in the
activities covered by the scope of this franchise. Notwithstanding any laws, rules, and regulations
to the contrary, the GAB shall also issue licenses to workers and operators within its mandate such as the operator or general manager, pit manager, referee (or *sentenciador*), cashier, bet manager, derby matchmaker, bet taker, and gaffer of the source cockfights of the Grantee.

The Grantee shall likewise notify the GAB of all its source cockpits and livestreamed events for purposes of monitoring and supervision under this Section.

**SEC. 5. Computerized and Mechanical Devices.** To ensure orderly, clean, and honest conduct of activities under the franchise, the Grantee is authorized to provide and operate any mechanical, electrical or computerized devices, equipment, and facilities including, among others:

(a) Electric and/or computerized totalizator;

(b) Machines directly connected to a computer in a display board for the sale of tickets including those sold in off-cockpit betting stations;

(c) Modern sound system and loud speaker facilities;

(d) Modern telecommunications and broadcasting equipment and facilities, whether at the Grantee’s off-cockpit betting stations, for receiving and transmitting, whether live or otherwise, messages, signals, and pictures by any means now known or which in the future may be developed for the reception and transmission of messages, signals, and pictures relating to the betting system, the actual conduct of cockfighting events, the announcements of winning numbers, derby entries, and dividends paid or to be paid thereon, and any other form of information relating to the conduct and promotion of cockfighting events within or outside the Philippines;

(e) Continuous and back-up power supply, and such other instruments, devices, equipment, facilities and systems;

(f) Facilities that will bring safety, security, comfort, and convenience to the public; and

(g) Such other facilities, devices, and instruments that will ensure clean, honest, and orderly betting on cockfighting events.

**SEC. 6. Offering, Taking or Arranging Bets for Cockfighting Events or Derbies.** - The Grantee or its duly authorized agent may offer, take or arrange bets for cockfighting, derbies, and other similar events conducted in or outside the Philippines, in person or by any electronic, on-line, or other means of processing transactions anywhere in the Philippines, whether within or outside the place, enclosure of the cockpit where the cockfight events are held, in on-cockpit or off-cockpit betting stations.

No other entity or person other than the Grantee or its duly authorized agents or licensees shall offer, take, or arrange bets on cockfighting events participating in cockpit arenas conducted by the same, or maintain or use a totalizator or any other device, method, or system to bet on
any cockfights within its premises or outside the same enclosure, in the course of cockfighting
events conducted or operated by the same Grantee.

SEC. 7. Studio Cockpit. – The Grantee is hereby authorized to establish and operate a
studio cockpit for international derbies which shall be used solely for live streaming of cockfights
for purposes of online and off-site betting conducted by PAGCOR, and not for traditional person-to-person betting by the public.

SEC. 8. Terms of Betting Tickets. – The Grantee shall publish and display prominently and
in appropriate places the terms and conditions regarding the sale of betting tickets, be they are
physical or virtual tickets.

The deposit or withdrawal of betting credits through electronic means with the Grantee’s
betting interface shall be conducted only through payment channels that are registered with the
Bangko Sentral ng Pilipinas (BSP) and are compliant with the rules and regulations prescribed by
the Anti-Money Laundering Council (AMLC).

SEC. 9. Taxation. – There shall be levied, assessed, and collected on the Grantee a tax
equivalent to five percent (5%) based on gross gaming receipts derived from activities authorized
under this franchise: Provided, That ‘gross gaming receipts’ embraces all the receipts including
income derived from ‘plasada’ or net commission from activities authorized by this franchise, net
of agents’ commissions, and marketing expenses: Provided further, That such revenues shall be
directly remitted to the Bureau of Internal Revenue (BIR): Provided, furthermore, That such tax
shall not be in lieu of local government taxes and regulatory fees and charges applicable to such
activities: Provided finally, That all other activities of the Grantee whose authorization does not
derive from this franchise shall be subject to applicable taxes under the National Internal
Revenue Code, as amended, and other applicable local and national laws, and that the fiscal
regime provided under this Section does not extend to agents and all other distinct and separate
persons or entities whose activities are ancillary to those of the Grantee.

SEC. 10. Revenue Monitoring. – The BIR shall have the authority to inspect totalizators
and other betting devices used in the collection, consolidation, and recording of wagers made in
offsite betting activities on locally licensed games.

The PAGCOR and the BIR shall establish a system of exchange of information with regards
to the monitoring of revenues of the Grantee.

SEC. 11. Monitoring through Financial Institutions. – To discourage transactions in bulk
cash, ensure that the Grantee’s cash inflows remain available for use in the economy, and allow
the financial system regulators to monitor cash flows of the Grantee, in the interest of revenue
integrity protection, the Grantee shall make use of BSP - supervised financial institutions (BSFIs)
in its transactions.
The BSP shall issue a compliance checklist of minimum requirements that the Grantee must present to BSFIs as well as other guidelines to assist BSFIs discriminate between authorized and unauthorized operators and agents, and to ensure that cash flows of the Grantee are conducted only through regulated financial institutions.

SEC. 12. Regulatory Fee. – The PAGCOR may impose a regulatory fee of Twelve thousand five hundred pesos (P12,500.00) per cockfighting match that is broadcasted by the Grantee, or One hundred twenty million pesos (P120,000,000.00) for every month of the Grantee’s operations, whichever is higher.

SEC. 13. Penalties. –

(a) Violation of provisions on operations. – Any person or entity found to have violated the provisions of Sections 1, 2, 3, 6, 7, and 8 of this Act shall be punished by a fine of not less than Twenty thousand pesos (P20,000.00) but not more than One hundred thousand pesos (P100,000.00) or by imprisonment of not less than six (6) months but not more than one (1) year, or both, at the discretion of the court.

If the offender is a corporation, partnership or association the criminal liability shall devolve upon its president, managing partner or manager responsible for such violation.

(b) Violation of tax provision. – Any person or entity who willfully attempts in any manner to evade or defeat any tax imposed under this franchise or the payment thereof shall, in addition to other penalties provided by law, upon conviction thereof, be punished with a fine of not less than Five hundred thousand pesos (P500,000) but not more than Ten million pesos (P10,000,000), and imprisonment of not less than six (6) years but not more than ten (10) years: Provided, That the conviction or acquittal obtained under this Section shall not be a bar to the filing of a civil suit for the collection of taxes: Provided further, That the civil suit for the collection of such taxes shall be the subject to applicable provisions of Title VIII of the National Internal Revenue Code, as amended.

Nothing in this Act shall be construed as to prevent the Grantee from seeking damages from any liable person or corporation for the unauthorized use of the privileges of this franchise.

SEC. 14. Term of Franchise. – This franchise shall be in effect for a period of twenty-five (25) years from the date of the effectivity of this Act, unless sooner cancelled. This franchise shall be deemed ipso facto revoked in the event that the Grantee fails to comply with any of the following conditions:

(a) commencement of operations within three (3) years from the approval of its operating permit by the PAGCOR;

(b) commencement of operations within five (5) years from the effectivity of this Act; and
continuous operation for two (2) years.

SEC. 15. Warranty in Favor of National and Local Governments. – The Grantee shall hold the national, provincial, city, and municipal government of the Philippines free from all claims, liabilities, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the off-cockpit betting station of the Grantee.

SEC. 16. Commitment to Provide and Promote the Creation of Employment Opportunities. – The Grantee shall create employment opportunities and accept on-the-job trainees in the franchise operations: Provided, That priority shall be accorded to the residents of the place where the principal office of the Grantee is located: Provided, further, That the Grantee shall comply with the applicable labor standards and allowance entitlement under existing labor laws, rules and regulations, and similar issuances.

The employment opportunities or jobs created shall be reflected in the General Information Sheet (GIS) to be submitted to the Securities and Exchange Commission (SEC) annually.

SEC. 17. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of Franchise. – The Grantee shall not sell, lease, transfer, grant the usufruct of, nor assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation, or other commercial or legal entity, nor merge with any other corporation or entity, nor shall the controlling interest of the Grantee be transferred, simultaneously or contemporaneously, to any person, firm, company, corporation, or entity without the prior approval of Congress. The Grantee shall inform Congress, through the Office of the Speaker of the House of Representatives and Office of the Senate President, of any sale, lease, transfer, grant of usufruct, or assignment of franchise or the rights and privileges acquired thereunder, or of the merger or transfer of the controlling interest of the Grantee, within sixty (60) days after the completion of the said transaction. Failure to report to Congress such change of ownership shall render the franchise ipso facto revoked. Any person or entity to which this franchise is sold, transferred, or assigned shall be subject to the same conditions, terms, restrictions, and limitations of this Act.

SEC. 18. Dispersal of Ownership. – The Grantee shall offer at least thirty percent (30%) of its common stocks, or a higher percentage that may hereafter be provided by law, in any securities exchange in the Philippines within five (5) years from the effectivity of this Act: Provided, That in cases where the public offer of shares is not applicable, other methods of encouraging public participation by citizens and corporations must be implemented. Noncompliance therewith shall render the franchise ipso facto revoked.

SEC. 19. Reportorial Requirement. – The Grantee shall submit an annual report to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on its compliance with the
terms and conditions of the franchise and on its operations on or before April 30 of every year during the term of its franchise.

The annual report shall include an update on the commencement of activities, development, operation, and expansion of business; audited financial statements; latest GIS officially submitted to the SEC, if applicable, and certification of the PAGCOR on the status of its permits and operations.

The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the PAGCOR.

SEC. 20. Fine. – Failure of the Grantee to submit the requisite annual report to Congress shall be penalized by a fine of Five hundred pesos (P500.00) per working day of noncompliance. The fine shall be collected separately from the reportorial penalties imposed by the PAGCOR, and it shall be remitted to the Bureau of the Treasury.

SEC. 21. Equality Clause. – Any advantage, favor, privilege, exemption, or immunity which may hereafter be granted for offsite betting activities on duly-licensed cockfighting and derbies through online means, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein Grantee: Provided, That the foregoing shall neither apply to nor affect the provisions concerning territorial coverage, the term, or the type of service authorized by the franchise.

SEC. 22. Repealability and Non-exclusivity Clause. – This franchise shall be subject to amendment, alteration, or repeal by Congress when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

SEC. 23. Separability Clause. – If any of the sections or provisions of this Act is held invalid, all other provisions not affected thereby shall remain valid.

SEC. 24. Repealing Clause. – All laws, decrees, orders, resolutions, instructions, rules and regulations, and other issuances or parts thereof which are inconsistent with the provisions of this Act are hereby repealed, amended, or modified accordingly.

SEC. 25. Effectivity. – This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.

Approved,
FACT SHEET

House Bill No. 10199
In substitution of House Bills No. 9834 and 7096
(As approved on 10 September 2021)

AN ACT
GRANTING LUCKY 8 STAR QUEST INC. A FRANCHISE TO OPERATE ANYWHERE IN THE
PHILIPPINES OFFSITE BETTING ACTIVITIES ON DULY-LICENSED COCKFIGHTING, DERBIES, AND
SIMILAR ACTIVITIES THROUGH ONLINE OR OTHER MODERN MEANS

Introduced by: REPS. JOEY SARTE SALCEDA, SHARON S. GARIN, CONRADO M. ESTRELLA III,
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P. SUANSING, JR. AND FLORENCIO G. NOEL

Committee Referral: LEGISLATIVE FRANCHISES (Primary)
Committee Chairperson: HON. FRANZ E. ALVAREZ
Committee Referral: WAYS AND MEANS (Secondary)
Committee Chairperson: HON. JOEY SARTE SALCEDA

OBJECTIVE:

● To allow Lucky 8 Star Quest Inc. to operate offsite betting activities on duly-licensed cockfighting, derbies, and other similar activities through online and other similar modern means, anywhere in the Philippines through a grant of legislative franchise;
● To allow Congress to exercise its regulatory power over betting activities;
● To provide a national regulatory framework on betting activities; and
● To enable the national government to maximize the revenue potential of offsite betting activities.

KEY PROVISIONS:

● Grants a twenty-five (25) year franchise to broadcast live and data streamed cockfighting activities and derbies, through online or other similar modern means, anywhere in the Philippines; to construct, establish, operate and maintain on-cockpit and off-cockpit betting stations for the taking of wagers on the result of the duly-license activities, either
directly or by means of any mechanical, electrical and/or computerized totalizator, subject to the approval of local government concerned; and to do and carry out all such acts, deeds and things as may be necessary to give effect to the foregoing;

- Mandates that the authority to supervise and regulate the operation of the Grantee shall be with the Philippine Amusement and Gaming Corporation (PAGCOR), in order to promote and maintain, orderly, honest and fair conduct of activities, provide protection to the betting public and patrons and ensure that offsite betting on locally authorized and remotely broadcast cockfighting matches and similar activities as authorized under this franchise shall remain a stable base for revenue generation;

- Obligates the Grantee to secure from the local government units and such other relevant government agencies the necessary licenses and other permits for its operation;

- Mandates that GAB shall exercise supervision and regulation over the live streaming of cockfights for purposes of online and off-site betting by PAGCOR, and that the Grantee shall register all its source cockpits and livestreamed events with the GAB for purposes of monitoring and supervision.

- Authorizes the Grantee to use computerized and mechanical devices to do and carry out all such acts, deeds and things as may be necessary for the effective conduct of the business granted under the franchise in an orderly, clean and honest manner;

- Authorizes the Grantee or its duly authorized agent may offer, take or arrange bets for cockfighting, derbies, and other similar events conducted in or outside the Philippines, in person or by any electronic, online or other means of processing transactions, anywhere in the Philippines, whether within or outside the place, enclosure of the cockpit where the cockfight events are held, in on-cockpit or off-cockpit betting stations;

- Allows the Grantee to establish and operate a studio cockpit for international derbies which shall be used solely for live streaming of cockfights for purposes of online and off-site betting conducted by PAGCOR, and not for traditional person-to-person betting by the public;

- Sets the rules with respect to the terms of the betting tickets, be they physical or virtual tickets;

- Provides for a tax to be levied, assessed and collected from the Grantee equivalent to five percent (5%) based on gross gaming receipts derived from activities authorized under this franchise

- Grants the Bureau of Internal Revenue (BIR) the authority to inspect totalizators and other gambling devices used in the collection, consolidation, and recording of wagers made in offsite betting activities on locally licensed games;

- Mandates the monitoring of the Grantee through Bangko Sentral ng Pilipinas - supervised financial institutions (BSFIs) to discourage transactions in bulk cash, and ensure that the Grantee’s cash inflows remain available for use in the economy;

- Imposes a regulatory fee of Twelve thousand five hundred pesos (P12,500.00) per cockfighting match broadcast by the Grantee, or One hundred twenty million pesos (P120,000,000.00) for every month of the Grantee’s operations, whichever is higher;
● Penalizes any person or persons found to have violated the provisions of Sections 1, 2, 3, 6, 7, and 8 of this Act by a fine of not less than Twenty thousand pesos (PhP 20,000.00) but not more than One hundred thousand pesos (PhP 100,000.00), or by imprisonment of a minimum of six months and a maximum of one year, or both, at the discretion of the court;

● Penalizes any person or entity who willfully attempts in any manner to evade or defeat any tax imposed under this franchise or the payment thereof shall, in addition to other penalties provided by law, upon conviction thereof, be punished with a fine of not less than Five hundred thousand pesos (P500,000) but not more than Ten million pesos (P10,000,000), and imprisonment of not less than six (6) years but not more than ten (10) years;

● Provides that the national and local governments shall not be held liable for any damage to properties or injury to persons caused by accidents during construction or operation of the off-cockpit betting station of the Grantee;

● Requires the Grantee to create employment opportunities and allow on-the-job trainings in their franchise operation for residents of the place where any of its offices is located subject to applicable labor standards and allowance entitlement under existing labor laws, rules and regulations and similar issuances;

● Requires the Grantee to inform Congress of any sale, lease, transfer, grant of usufruct, or assignment of franchise or the rights or privileges acquired thereunder, or the merger or transfer of the controlling interest of the Grantee within sixty (60) days after the completion of the transaction;

● Requires the Grantee to offer to Filipino citizens at least thirty per cent (30%) of its outstanding stock in any security exchange in the Philippines or through other methods of encouraging public participation by citizens and corporations operating public utilities as allowed by law;

● Requires the Grantee to submit an annual report to the Congress of the Philippines on its compliance with the terms and conditions of the franchise and its operation on or before April 30 of every year;

● Provides a fine of Five hundred pesos (P500.00) per working day of noncompliance in the submission of its annual report to Congress;

● Provides an equality clause which aims to grant existing and potential franchise grantees equal privilege, except those concerning territorial coverage, the term, or the type of service authorized by the franchise.

RELATED LAWS:

● PRESIDENTIAL DECREE NO. 1869 - PAGCOR CHARTER, AS AMENDED BY REPUBLIC ACT No. 9487

● REPUBLIC ACT NO. 7160 - AN ACT PROVIDING FOR A LOCAL GOVERNMENT CODE OF 1991
● Republic Act No. 9485, or Anti-Red Tape Act of 2007, as amended by the Republic Act No. 11032, or the Ease of Doing Business Law.
● Republic Act No. 8424, as amended, otherwise known as the Tax Reform Act of 1997