Mr. Speaker:

The Committee on Ways and Means to which was referred House Bill No. 6516 introduced by Representatives Joey Sarte Salceda, Estrellita B. Suansing, Sharon S. Garin, Horacio P. Suansing Jr., Rozzano Rufino B. Biazon, Virgilio S. Lacson, Ron P. Salo, Mark O. Go, and Stella Luz A. Quimbo, entitled:

"AN ACT
PENALIZING BULK CASH SMUGGLING INTO OR OUT OF THE PHILIPPINES
AND FOR OTHER PURPOSES"

has considered the same and recommends that the attached House Bill No. 8927, entitled:

"AN ACT
PENALIZING THE SMUGGLING OF FOREIGN CURRENCY AND OTHER
MONETARY INSTRUMENTS IN BULK INTO OR OUT OF THE PHILIPPINES"


Respectfully submitted:

JOEY SARTE SALCEDA  
Chairperson 
Committee on Ways and Means

THE HONORABLE SPEAKER  
HOUSE OF REPRESENTATIVES  
QUEZON CITY
Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

EIGHTEENTH CONGRESS
Second Regular Session

HOUSE BILL NO. 8927
(in substitution of House Bill No. 6516)


AN ACT
PEONALIZING THE SMUGGLING OF FOREIGN CURRENCY AND OTHER MONETARY INSTRUMENTS IN BULK INTO OR OUT OF THE PHILIPPINES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 SECTION 1. Short Title. – This Act shall be known as the “Anti-Bulk Foreign Currency Smuggling Act.”

SEC. 2. Declaration of Policy. – It is hereby declared the policy of the State to protect and preserve the integrity of the country’s financial system, and to ensure that the Philippines shall not be used as a money laundering site for the proceeds of unlawful activity. The State shall protect life, liberty, and property from acts of terrorism by preventing the financing of terrorism, terrorist individuals and entities, and weapons of mass destruction. Towards this end, the State shall enforce a written declaration system for the physical cross-border transfer of foreign currency and other foreign currency-denominated bearer monetary instruments into and out of the Philippines.

SEC. 3. Definition of Terms. – As used in this Act:
a. *Currency* refers to the banknotes and coins that are in circulation as medium of
exchange in the country of issuance;

b. *False declaration* refers to a misrepresentation of the amount of foreign currency or
bearer monetary instruments being transported, or a misrepresentation of other relevant
data required for submission in the declaration or otherwise requested by authorities;

c. *Foreign currency* refers to the coin and banknote of any country other than the
Philippines that is designated as legal tender and that is in circulation as a medium of
exchange in the country of issuance;

d. *Foreign currency-denominated bearer monetary instruments* refer to foreign exchange-
denominated monetary instruments in bearer form such as: traveler’s cheques;
monetary instruments that are either in bearer form, endorsed without restriction, made
out to a fictitious payee, or otherwise in such form that title thereto passes upon
delivery; incomplete instruments, including cheques, promissory notes, and money
orders signed, but with the payee’s name omitted; securities or stock in bearer form or
otherwise in such form that title thereto passes upon delivery;

e. *Non-declaration* refers to the failure to declare foreign currency or evasion of foreign
currency declaration as required under this Act;

f. *Physical cross-border transfer* refers to any inbound or out-bound physical
transportation of currency or bearer monetary instruments from one country to another
country. The term includes the following modes of transportation: (i) physical
transportation by a natural person, as part of that person’s accompanying baggage or
through the person’s vehicle; (ii) shipment of currency or bearer monetary instruments
through containerized cargo or express and regular air shipments or (iii) the mailing of
currency or bearer monetary instruments by a natural or legal person.

SEC. 4. Written Declaration for the Physical Cross-Border Transfer of Foreign
Currencies and Foreign Currency-Denominated Bearer Monetary Instruments. — Any person
or agent or bailee of the person who transports, is about to transport, or has transported foreign
currency or other foreign currency-denominated bearer monetary instruments in an amount that
exceeds Ten Thousand US Dollars (US $10,000) or its equivalent, or such amount as may be
determined by the Anti-Money Laundering Council through official and published circular
orders, at one time from a place in the Philippines to or through a place outside the Philippines;
or to a place in the Philippines from or through a place outside the Philippines, is required to
declare the same under oath and in writing at the time and place as prescribed in the rules and
regulations to be issued to implement this Act.

The written declaration for the physical cross-border transfer of foreign currencies or
foreign currency-denominated bearer monetary instruments shall be accompanied by proof of
declaration at the port of origin, provided that said declaration is required by authorities at the
country of origin.

SEC. 5. Specifications of the Declaration Form. – The declaration form shall contain
the following information, at the minimum:

a. Personal information of the person transporting the foreign currency or foreign
currency-denominated bearer monetary instruments, including the person’s full name,
date of birth, place of birth, citizenship, passport number, permanent address, and
occupation or business activity;

b. Details of travel, including arrival or departure date, flight number and name of carrier
or voyage number and name of vessel, bill of lading or airway bill number and date,
prior port of entry or departure, port of entry or departure, destination: Provided, That,
if the declarant is a foreigner or not permanently residing in the Philippines, the
Declaration Form shall contain the following additional information: address and
contact number in the Philippines, duration of stay in the Philippines, and additional
information as may be required;

c. Legal capacity in which the person filing the declaration is acting;

d. Information on the owner or sender of the foreign currency or foreign currency-
denominated bearer monetary instruments, including the name of the sender or owner
of the foreign currency or foreign currency-denominated bearer monetary instruments;
permanent address; and occupation or business activity, when the person transporting
them does not legally and beneficially own them;

e. Information on the recipient of the foreign currency or foreign currency-denominated
bearer monetary instruments, including the name of the recipient of the foreign currency
or foreign currency-denominated bearer monetary instruments; permanent address; and
occupation or business activity, when the person transporting them personally is not
going to use them;

f. Information on the foreign currency or foreign currency-denominated bearer monetary
instruments being transported, including the name of the foreign currency or foreign
currency-denominated bearer monetary instruments, the country that issued such
currency or monetary instruments, the amount of the currency or monetary instruments,
source or sources of the currency or monetary instruments and how these were acquired, 
and the purpose or intended use of the transport of the currency or monetary 
instruments; and 
g. Additional information as may be required under the rules and regulations to be issued 
to implement this Act.

SEC. 6. Cumulation of Closely Related Events. — Notwithstanding the provisions of 
Republic Act No. 9160, or the Anti-Money Laundering Act of 2001, as amended, the Anti-
Money Laundering Council shall prescribe in the rules and regulations to be issued to 
implement this Act the definition of the term “at one time” for purposes of Sections 4 and 7. 
Such regulations may permit the cumulation of closely related events in order that such events 
may collectively be considered to occur at one time for the purposes of Sections 4 and 7 hereof.

SEC. 7. Registration of Entities Engaged in Regular or Periodic Transfer of Bulk 
Currency — Any person or entity engaged in the regular or periodic transfer of bulk currency 
that exceeds Ten Thousand US Dollars (US $10,000) at one time shall register with the Bangko 
Sentral ng Pilipinas. The Bangko Sentral ng Pilipinas shall furnish the Bureau of Customs the 
list of registered persons or entities engaged in the regular or periodic transfer of bulk currency 
for monitoring at the ports of entry and exit and in the implementation of this Act.

The failure by persons or entities shown to be engaged in the regular or periodic transfer 
of bulk currency to register as prescribed in this Act shall be reasonable ground to suspect that 
the foreign currency or foreign currency-denominated bearer monetary instrument is related to 
an unlawful activity and shall be subject to verification by the Anti-Money Laundering 
Council.

SEC. 8. Assistance by the Customs Officer on Duty — Overseas Filipino workers 
bringing in foreign currencies or foreign currency-denominated bearer monetary instruments 
in excess of Ten Thousand US Dollars (US $10,000) or its equivalent must be reasonably 
assisted by the Customs Officer on duty in filling the required Foreign Currency Declaration 
Form and Customs Baggage Declaration Form upon their request. In cases of inadvertent non-
declaration or unintentional inaccurate declaration of foreign currency or foreign currency-
denominated bearer monetary instrument by an Overseas Filipino worker, the Customs Officer 
on duty shall assist the Overseas Filipino worker in properly accomplishing the required 
Foreign Currency Declaration Form and Customs Baggage Declaration Form to rectify 
unintentional errors and inadvertent non-declaration.

Airline companies operating in countries that do not predominantly use the English 
language as a medium of communication may assist the foreigner in accomplishing the Foreign
Currency Declaration Form and Customs Baggage Declaration Form. The Customs Officer on
duty shall assist the foreigner in properly accomplishing the required forms upon the
foreigner’s request.

SEC. 9. Authority to Obtain Information from the Carrier. – Upon discovery of a false
declaration or non-declaration as defined in Section 3 hereof, or if there is a reasonable ground
to suspect that the foreign currency or foreign currency-denominated bearer monetary
instrument is in any way related to the proceeds of unlawful activities, money laundering,
financing of terrorism and weapons of mass destruction, as defined by law, the Bureau of
Customs may request and obtain information and supporting documents from the person or an
agent or bailee of the person who is obliged to declare pursuant to Section 4 hereof and the
carrier with regard to the travel information of the passenger or foreign currency or foreign
currency-denominated bearer monetary instrument subject of carriage.

SEC. 10. Restraint of Currencies and Bearer Monetary Instruments. – Upon discovery
of a false declaration or non-declaration as defined in Section 3 hereof, or when there is a
reasonable ground to suspect that the foreign currency or foreign currency-denominated bearer
monetary instrument is related to an unlawful activity, money laundering, financing of
terrorism and weapons of mass destruction, as defined by law, the Bureau of Customs may
temporarily restrain said foreign currency or foreign currency-denominated bearer monetary
instrument for a period of fifteen (15) calendar days, which may be extended for another fifteen
(15) calendar days, to give the person concerned the opportunity to produce and submit
required information and supporting documents and prove the legitimacy of the source and
purpose of subject importation, including verification with the Anti-Money Laundering
Council for any related derogatory information thereon.

The Bureau of Customs shall, on the same day that the false declaration or non-
declaration with reasonable grounds was detected, refer the information to the Anti-Money
Laundering Council, which shall conduct further investigation on the matter pursuant to its
investigative power under Republic Act No. 9160, or the Anti-Money Laundering Act of 2001,
as amended; Republic Act No. 10168, or the Terrorism Financing Prevention and Suppression
Act of 2012; and, Republic Act No. 11479, or the Anti-Terrorism Act of 2020.

If no case is filed within the period as mentioned in the first paragraph, the temporary
restraint imposed upon the foreign currency or foreign currency-denominated bearer monetary
instruments shall be ipso facto lifted, without prejudice to filing of cases pursuant to Republic
Act No. 9160, or the Anti-Money Laundering Act of 2001, as amended; Republic Act No.
SEC. 11. Bulk Foreign Currency Smuggling Offense. – The offense of bulk foreign currency smuggling is committed when:

a. A person physically transports or transfers foreign currency or foreign currency-denominated bearer monetary instruments in an amount that exceeds Two Hundred Thousand US Dollars (US $200,000) or its equivalent from a place within the Philippines to a place outside of the Philippines, or from a place outside the Philippines to a place within the Philippines, unless registered as an entity engaged in regular or periodic transfer of bulk currency under Section 7 hereof.

b. A person knowingly conceals foreign currency or foreign currency-denominated bearer monetary instruments in an amount that exceeds Ten Thousand US Dollars (US $10,000) or its equivalent on the person of such individual or in any conveyance, article of luggage, merchandise, or other container, and transports or transfers or attempts to transport or transfer such currency or bearer monetary instruments from a place within the Philippines to a place outside of the Philippines, or from a place outside the Philippines to a place within the Philippines with the intent to evade the currency declaration requirement under Sections 4, 5, and 6 hereof or makes a false declaration as defined in Section 3 hereof. The Anti-Money Laundering Council shall define the term “knowingly conceals” for purposes of this Section in the rules and regulations to be issued to implement this Act. For purposes of this Section, the concealment of currency on the person of any individual includes concealment in any article of clothing worn by the individual or in any luggage, bag, or other container worn or carried by such individual.

SEC. 12. Penalties. –

(1) Term of imprisonment – Any person or co-conspirator who commits the bulk foreign currency smuggling offense as defined under Section 11(a) of this Act shall be imprisoned for not less than seven (7) years but not more than fourteen (14) years.

Any person or co-conspirator who commits the bulk foreign currency smuggling offense as defined under Section 11(b) of this Act shall be imprisoned for not less than six (6) months but not more than two (2) years.

If the offender is an alien, the alien shall, in addition to the penalties herein prescribed, be deported without further proceedings after serving the penalties herein prescribed. If the offender is a public official or employee, the public official or employee shall, in addition to
the penalties prescribed herein, be disqualified from holding public office and from voting and participating in any public election for ten years.

(2) Forfeiture – In addition, the court shall, in imposing the penalty under paragraph (1) of this Section, order the defendant to forfeit to the Republic of the Philippines, any property, real or personal, involved in the offense, and any other property traceable to the property involved in the offense, except those which are seized and forfeited by the Bureau of Customs pursuant to Republic Act No. 10863, otherwise known as the Customs Modernization and Tariff Act.

The seizure and forfeiture of property and other criminal proceedings under this Section shall be governed by Republic Act No. 9160 or the Anti-Money Laundering Act of 2001, as amended, as referred to in Section 10 of this Act.

(3) Personal money judgement – If the property subject to forfeiture under paragraph (2) of this Section is unavailable, and the defendant has insufficient substitute property that may be forfeited pursuant to Republic Act No. 9160, or the Anti-Money Laundering Act, as amended, the court shall enter a personal money judgement against the defendant for the amount that would be subject to forfeiture.

Prosecution and imposition of penalties under this Act shall be without prejudice to any liability or penalty that may be imposed under existing laws.

SEC. 13. Unlawful Activity to Money Laundering – Bulk foreign currency smuggling under Section 11 of this Act shall be a predicate offense to money laundering as defined in Republic Act No. 9160, otherwise known as the “Anti-Money Laundering Act of 2001,” as amended.


SEC. 15. Rules and Regulations. – Within thirty (30) days from the effectivity of this Act, the Bureau of Customs, the Anti-Money Laundering Council, and the Bangko Sentral ng Pilipinas shall promulgate the rules and regulations to implement the provisions of this Act.

SEC. 16. Separability Clause. – If any provision or section of this Act or the application thereof to any person or circumstance is held to be invalid, the other provisions or sections of this Act, and the application of such provision or section to other persons or circumstances, shall not be affected thereby.

SEC. 17. Repealing Clause. – All laws, decrees, executive orders, rules and regulations or portions thereof, which are inconsistent with the provisions of the Act, are hereby repealed, amended, or modified accordingly.
SEC. 18. Effectivity. – This Act shall take effect fifteen (15) days after its complete publication in the Official Gazette or in at least two (2) national newspapers of general circulation.

Approved,
COMMITTEE ON WAYS AND MEANS

FACT SHEET

House Bill No. 8927
(in substitution of House Bill No. 6516)

"AN ACT PENALIZING THE SMUGGLING OF FOREIGN CURRENCY AND OTHER MONETARY INSTRUMENTS IN BULK INTO OR OUT OF THE PHILIPPINES"


Committee Referral: COMMITTEE ON WAYS AND MEANS
Committee Chairperson: HON. JOEY SARTE SALCEDA

OBJECTIVES:

- To prevent bulk cash smuggling into and out of the Philippines and to ensure that the country shall not be used as a money laundering site for the proceeds of unlawful activity

KEY PROVISIONS:

- Requires a written declaration under oath for the physical cross-border transfer into and out of the Philippines of foreign currency and other foreign currency-denominated bearer monetary instruments in excess of Ten Thousand US Dollars (US $10,000), or its equivalent in other foreign currencies;
- Requires the registration of persons or entities engaged in the regular or periodic transfer of bulk currency that exceeds Ten Thousand US Dollars (US $10,000) at one time with the Bangko Sentral ng Pilipinas;

- Authorizes the Bureau of Customs to request or obtain information from the person obliged to declare, or to temporarily restrain, the foreign currency or foreign currency-denominated bearer monetary instrument upon discovery of a false declaration or when there is reasonable ground to suspect that the currency or bearer monetary instrument is related to unlawful activities, money laundering, or financing of terrorism and weapons of mass destruction;

- Defines Bulk Foreign Currency Smuggling as:
  a) Physically transporting or transferring foreign currency and/or foreign currency-denominated bearer monetary instruments in an amount that exceeds Two Hundred Thousand US Dollars (US $200,000.00) or its equivalent into and out of the Philippines; or
  b) Concealment and transport of or attempt to transport foreign currency and/or foreign currency-denominated bearer monetary instruments in excess of Ten Thousand US Dollars (US $10,000) or its equivalent in other foreign currency into and out of the Philippines with the intent to evade the currency declaration requirement or to make a false declaration;

- Designates bulk foreign currency smuggling as a predicate offense to money laundering as defined in Republic Act No. 9160, or the Anti-Money Laundering Act of 2001; and

- Imposes penalties for the commission of the bulk foreign currency smuggling offense or the conspiracy to commit such offense.

RELATED LAWS:

- Republic Act No. 9160, otherwise known as Anti-Money Laundering Act of 2001, as amended
- Republic Act No. 7653, otherwise known as the New Central Bank Act, as amended
- Republic Act No. 10186, otherwise known as The Terrorism Financing Prevention and Suppression Act of 2012
- Republic Act No. 10863, otherwise known as Customs Modernization and Tariff Act
- Republic Act No. 11479, otherwise known as the Anti-Terrorism Act of 2020