

Republic of the Philippines
Congress of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

SEVENTEENTH CONGRESS
First Regular Session

HOUSE BILL NO. **4114**



Introduced by Representative Manuel Jose M. Dalipe

EXPLANATORY NOTE

This bill seeks the creation of Zamboanga City International Airport Authority (ZCIA Authority), a government entity clothed with corporate personality and sufficient powers and authority to efficiently manage and administer the operations of the Zamboanga City International Airport (ZCIA).

This proposed measure was first filed in the 10th Congress and subsequently filed in the previous Congresses by our respective Zamboanga City District Representatives but remained pending upon adjournment.

The Zamboanga City International Airport in Zamboanga City is one of the country's major airports in Mindanao catering to thousands of travelers not only from Zamboanga City but also the from the rest of Western Mindanao including ARMM provinces of Basilan, Sulu, and Tawi-tawi.

With the creation of ZCIA Authority, we hope to achieve the desired degree of efficiency, effectiveness, and economy in the operations of the ZCIA being the center of air traffic in Western Mindanao. The people of Zamboanga City and the entire Western Mindanao will surely benefit from the establishment of ZCIA as it is expected to further boost city tourism and accelerate the growth and development of the region and nearby provinces.

In view of the foregoing, the passage of this bill is earnestly sought.

A handwritten signature in black ink, appearing to be "M. Dalipe".

MANUEL JOSE M. DALIPE
Representative, 2nd District, Zamboanga City

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AN ACT
CREATING THE ZAMBOANGA CITY INTERNATIONAL AIRPORT
AUTHORITY TO ADMINISTER AND OPERATE THE ZAMBOANGA CITY
INTERNATIONAL AIRPORT AND APPROPRIATING FUNDS THEREFOR

*Be it enacted by the Senate and the House of Representatives of the Philippines
in the Congress assembled:*

SECTION 1. **Short Title.** This Act shall be known as the "Charter of the Zamboanga City International Airport Authority."

SEC. 2. **Zamboanga City International Airport Authority.** There is hereby established a body corporate to be known as the Zamboanga City International Airport Authority, hereinafter referred to as "The Authority," which shall be attached to the Department of Transportation. The principal office of the Authority shall be located at the Zamboanga City International Airport in Zamboanga City.

The Authority may have such branches, agencies or subsidiaries as it may deem proper and necessary.

SEC. 3. **Objectives.** The Authority shall principally undertake the economical, efficient and effective control, management and supervision of the Zamboanga City International Airport, hereinafter also referred to as the "Airport" in Zamboanga City. In addition, the Authority shall have the following objectives:

- a) Encourage, promote and develop international and domestic air traffic in Western Mindanao as a means of making the region a center of international trade and tourism, and accelerating the development of the means of transportation in the country; and
- b) Upgrade the services and facilities of the Zamboanga City International Airport and formulate internationally acceptable standards of airport accommodation and service.

SEC. 4. Duties and Functions. The Authority shall exercise the following duties and functions:

- a) Formulate a comprehensive and integrated development policy and program, including expansion, for the Zamboanga City International Airport and any other airports that it may operate and implement, review and update such policy and program periodically;
- b) Control, supervise, construct, maintain, operate, expand and provide such facilities or services as shall be necessary for the efficient functioning of the Zamboanga City International Airport or other airports that would come under its jurisdiction;
- c) Promulgate rules and regulations governing the planning, development, maintenance, operation and improvement of the Zamboanga City International Airport, and control and supervise the construction of any structure or the rendition of any service within the Zamboanga City International Airport.
- d) Exercise all the powers of a corporation under Batas Pambansa Blg. 68, otherwise known as the "*Corporation Code of the Philippines*," insofar as those powers are not inconsistent with the provision of this Act;
- e) Acquire, purchase, own, administer, lease, mortgage, sell or otherwise dispose of a land, building, airport facility, or property of whatever kind and nature, whether movable or immovable, or any interest therein; *Provided*, That any asset located in Zamboanga City International Airport important to national security shall not be subject to alienation or mortgage by the Authority nor to transfer to any entity other than the National Government;
- f) Exercise the power of eminent domain in the pursuit of its purposes and objectives;
- g) To sue and be sued;
- h) Levy and collect dues, charges, fees or assessment for the use of airport premises, works, appliances, facilities or concessions, or for any service provided by the Authority;
- i) Retain and appropriate dues, fees and charges collected by the Authority relative to the use of airport premises for such measures as may be necessary to make the Authority more effective and efficient in the discharge of its assigned tasks;
- j) Invest its idle funds, as it may deem proper, in government securities and other evidences of indebtedness;
- k) Provide services, whether on its own or otherwise, within the Zamboanga City International Airport and the approaches thereof as may be necessary

or in connection with the maintenance and operation of the Zamboanga City International Airport and their respective facilities.

SEC. 5. Police Authority. The Authority shall have the power to exercise such police authority as may be necessary within its premises or areas of operation to carry out its functions and attain its purposes and objectives: *Provided*, That the Authority may request the assistance of law enforcement agencies, including request for deputization as may be required. Such police authority shall be exercised in connection with the following, among others:

- a) Maintenance of security to passengers, cargoes, aircraft, airport equipment, structures, facilities, personnel, funds and documents;
- b) Regulation of the entry to, exits from and movement within the airports;
- c) Maintenance of peace and order within the premises of the Zamboanga City International Airport;
- d) Regulation and supervision of private security agencies operating in the Zamboanga City International Airport;
- e) Enforcement of rules and regulations promulgated by the Authority pursuant to law; and
- f) In case of emergencies or imminent danger involving national security within the airport premises, the Philippine Air Force Security Command shall take charge.

SEC. 6. Board of Directors. The corporate powers of the Authority shall be exercised by and vested in the Board of Directors which shall be composed of a Chairman, a Vice-Chairman and seven (7) members. The Secretary of Transportation and the General Manager of the Authority shall be the *ex officio* Chairman and Vice-Chairman of the Board, respectively.

The Assistant Secretary of the Air Transportation Office and the Secretaries of the following executive departments or any Undersecretary or Assistant Secretary designated by the respective Secretaries shall be *ex officio* members, to wit: Department of Finance, Department of Justice and Department of Tourism. In addition, two (2) members from the private sector who are residents of Zamboanga City shall be appointed by the President of the Philippines for a term of four (4) years. The Mayor of Zamboanga City or his duly authorized representative shall be the seventh member.

The Board shall promulgate its rules relative to meetings, quorum requirements and compensation or allowances of the members of the Board.

SEC. 7. Functions of the Board. The Board shall exercise the following functions:

- a) Define and approve the programs, plans, policies, procedures and guidelines of the Authority for the development and operation of the Zamboanga City International Airport;

- b) Appoint the General Manager of the Authority who shall be the chief executive officer of the Authority;
- c) Approve the Authority's organizational and administrative structure, staffing pattern, operating and capital expenditures, and financial budgets, upon recommendation of the General Manager subject to existing laws, rules and regulations;
- d) Approve salary ranges, benefits and other terms and conditions of service for all officers and employees of the Authority, which shall, as far as possible, be competitive with those offered in the private sector, subject to existing laws, rules and regulations;
- e) Fix the rate of dues, charges, fees, or assessments for the use of airport premises, works, appliances, facilities, concessions, services and other fees and charges related to the activities of the airports, upon recommendation of the General Manager; and
- f) Exercise all the functions and powers necessary or incidental to attain the purposes and objectives of this Act.

SEC. 8. Duties of the General Manager. The General Manager shall be directly responsible to the Board and exercise the following duties:

- a) Direct and supervise the day-to-day management, operation and administration of the Zamboanga City International Airport;
- b) Implement and enforce decisions, orders, rules and regulations issued, prescribed or adopted by the Board;
- c) Undertake researches, studies, investigations and other activities related to the present operations and future improvement of the Zamboanga City International Airport, and submit comprehensive reports and appropriate recommendations to the Board for proper action;
- d) Appoint, transfer, suspend, remove or otherwise discipline any subordinate officer or employee of the Authority, subject to the approval of the Board and in accordance with the existing rules and regulations of the Civil Service Commission;
- e) Within the limits of Authority, delegated to him by the Board, execute contracts, incur obligations, acquire and dispose of assets, and deliver documents on behalf of the Authority;
- f) Grant permits or concessions to do business within the airports in accordance with such rules and regulations to be promulgated by the Authority for the purpose; and

- g) Perform such other duties as the Board may delegate or assign, and such acts as may be necessary and proper to implement this Act.

Sec. 9. Authorized Capital. The Authority shall have an authorized capital stock equal to:

- a) The value of fixed assets, including airport facilities, runways and equipment and such other properties, movable and immovable, currently administered by or belonging to the Zamboanga City International Airport as valued on the date of the effectivity of this Act;
- b) The value of such real estate owned or administered by the Zamboanga City International Airport; and
- c) Government contribution in such amount as may be deemed an appropriate initial balance. Such initial amount, as approved by the President of the Philippines, which shall be more or less equivalent to six (6) months working capital requirement of the Authority, is hereby authorized to be appropriated in the annual General Appropriations Act of the year following the effectivity of this Act.

Thereafter, the government contribution to the capital of the Authority shall be provided for in the annual General Appropriations Act.

SEC. 10. Resident Auditor. The Commission on Audit shall appoint a representative who shall be the auditor of the Authority, together with the necessary personnel to assist said representative in the performance of his duties. The number and salaries of the auditor and said personnel shall be determined by the chairman of the Commission on Audit, subject to the rules and regulations of the Commission on Audit.

The Auditor shall as soon as practicable, but not later than three (3) months after the accounts have been submitted for audit, send an annual report to the Board. The auditor may also submit such periodic or special reports as the Board may deem necessary.

Sec. 11. Annual Report. An annual report of the activities and operations of the Authority, together with the audit report shall be submitted by the Board to the President of the Philippines and both Houses of Congress of the Philippines through the Department of Transportation.

Sec. 12. Applicability of Civil Service Laws. The Authority and its officials and employees shall be subject to the existing civil service laws and its rules and regulations.

Sec. 13. Borrowing Power. The Authority may, in accordance with Section 21, Article XII of the Constitution and other existing laws, rules and regulations on local or foreign borrowing, raise funds, either from local or international sources, by way of loans, credit or securities, and other financing instruments with the power to create pledges, mortgages and other voluntary liens or encumbrances on any of its assets or properties, subject to the prior approval of the President of the Philippines.

All loans contracted by the Authority under this section, together with all interests and other sums payable in respect thereof, shall constitute a charge upon all the revenues and assets of the Authority and shall rank equally with one another, but shall have priority over any other claim or charge on the revenue and assets of the Authority: *Provided*, That this provision shall not be construed as a prohibition or restriction on the power of the Authority to create pledges, mortgages and other voluntary liens or encumbrances on any asset or property of the Authority.

The payment of the loans or other indebtedness of the Authority may be guaranteed by the National Government subject to the approval of the President of the Philippines.

Sec. 14. Tax Exemptions. The Authority shall be exempt from realty taxes imposed by the National Government or any of its political subdivisions, agencies and instrumentalities: *Provided*, That no tax exemption herein granted shall extend to any subsidiary which may be organized by the Authority.

Sec. 15. Transfer of Existing Facilities and Intangible Asset. All existing public airport facilities, runways, lands, buildings and other properties, movable or immovable, belonging to or presently administered by the Zamboanga City International Airport, and all assets, powers, rights, interests and privileges relating to airport works or air operations, including all equipment necessary for the operation of air navigation, aerodrome control towers, crash, fire and rescue facilities are hereby transferred to the Authority: *Provided, however*, That the operational control of all equipment necessary for the operation or radio aids to air navigation, airways communication, the approach control office, and the area control center shall be retained by the Air Transportation Office. No equipment, however, shall be removed by the Air Transportation Office from Zamboanga City International Airport without the concurrence of the Authority. The Authority may assist in the maintenance of the Air Transportation Office equipment.

Sec. 16. Projects in Progress. All ongoing projects relating to the construction of Zamboanga City International Airport facilities and supply of equipment shall be administered and undertaken by the Authority.

Sec. 17. Transfer of Liabilities and Debts. Upon the transfer to and acceptance by the Authority of the existing physical facilities, intangible assets and completed projects referred to in the preceding sections, all debts, liabilities, and obligations of government agencies or entities concerned in respect of such physical facilities, tangible assets and completed projects within the Zamboanga City International Airport shall likewise be assumed by the Authority.

Sec. 18. Transitory Provision. The General Manager of the Zamboanga City International Airport shall continue in office and shall perform all powers and functions of the Authority until such time as the General Manager is appointed in accordance with the provisions of this Act. Officials and employees whose services are terminated shall, if not eligible for retirement, be given gratuities equivalent to one (1) month salary for every year of continuous satisfactory service on the basis of the highest salary received in addition to other benefits accorded to them by existing laws.

Sec. 19. **Repealing Clause.** All laws, executive orders, letters of instructions, rules and regulations, or provisions thereof which are inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

Sec. 20. **Separability Clause.** If any provision or part of this Act is declared invalid or unconstitutional, such parts or provisions not affected thereby shall remain in full force and effect.

Sec. 21. **Effectivity.** This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.

Approved,