

SEVENTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
First Regular Session )



HOUSE OF REPRESENTATIVES  
H. No. 1949

Introduced by Representative **VILMA SANTOS-RECTO**  
6th District of Batangas

AN ACT  
**CONDONING UNPAID AMORTIZATIONS OF LANDS AWARDED TO  
COMPREHENSIVE AGRARIAN REFORM BENEFICIARIES AND FOR OTHER  
PURPOSES**

**Explanatory Note**

Financing the Comprehensive Agrarian Reform Program (CARP) is one of the major challenges in implementing land reform in the country. Apart from meager appropriations for agrarian reform support services, the program also suffers from low repayment rates from agrarian reform beneficiaries. The Senate Economic Planning Office (SEPO) estimated that from 1987 to 2004, only P2.5 billion of the projected P14.3 billion collectible land amortization payments was actually collected<sup>1</sup>. A Philippine Institute for Development Studies (PIDS) study revealed that the average land amortization collection rate by Land Bank of the Philippines (LBP) from 1988 to 2008 was only 22.70%<sup>2</sup>.

The cause for the low collection rate is two-fold. First, an administrative system to collect amortization was not fully established due to prohibitive administrative costs<sup>3</sup>. Second, the high cost of agricultural inputs, low farm outputs, and the onset of devastating meteorological calamities, among others, have left the agrarian reform beneficiaries bereft of any means to pay for the amortization.

This bill seeks to accomplish several undertakings. First, it seeks to further increase the productivity of agrarian reform beneficiaries by providing them additional financial resources through the condonation of their annual amortization. Second, it strives to reduce the administrative cost of implementing the agrarian reform program. Ultimately, it endeavors to achieve the original intent of the agrarian reform program, which is to improve the lives of farmers, reduce rural poverty and accelerate rural development. Such intervention is founded on the principles of the agrarian reform law, which seek to uphold the welfare of landless farmers and farmworkers with the goal of promoting social justice, sound rural development and industrialization.

To sustain the gains of the agrarian reform program, the swift passage of this measure is earnestly sought.

/mdg

**VILMA SANTOS-RECTO**

<sup>1</sup>Senate Economic Planning Office (2008, July). Broadening and Reinforcing the Benefits of Land Reform in the Philippines. *Policy Brief*. Pasay City: Senate of the Philippines.

<sup>2</sup>Ballesteros, M. (2010 May). The Cost of Redistributive Land Reform in the Philippines: Assessment of PD 27 and RA 6657 (CARL). *Discussion Paper Series No. 2010-09*. Makati City: Philippine Institute for Development Studies

<sup>3</sup>Arlanza, R. S., et. al. (2006 April). The Comprehensive Agrarian Reform Program: Scenarios and Options for Future Development. Quezon City: Department of Agrarian Reform.

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*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1.** *Condonation of Unpaid Amortizations.* – All unpaid amortizations due from a  
2 farmer-beneficiary are hereby condoned by the Government, thereby relieving all farmer-  
3 beneficiaries from the payment thereof. The agrarian reform beneficiaries shall be deemed as  
4 rightful owners of the lands awarded to them upon the effectivity of this Act.

5           **SEC.2.** *Implementing Rules and Regulations.* – Within thirty (30) days from the effectivity  
6 of this Act, the Department of Agrarian Reform (DAR), in coordination with the Philippine  
7 Agrarian Reform Council and the Land Bank of the Philippines (LBP), shall promulgate the  
8 necessary rules and regulations to effectively implement the provisions of this Act.

9           **SEC.3.** *Repealing Clause.* –Section 26 of Republic Act No. 6657, otherwise known as the  
10 “*Comprehensive Agrarian Reform Law of 1988,*” as amended by Republic Act No. 9700 is  
11 hereby repealed. All laws, decrees, orders, rules and regulations or parts thereof inconsistent with  
12 any of the provisions of this Act are hereby repealed, amended or modified accordingly.

13           **SEC. 4.** *Effectivity Clause.* - This Act shall take effect fifteen (15) days after its complete  
14 publication in the *Official Gazette* or in at least two (2) newspapers of general circulation.

15           Approved,